

# OUTSOURCED SERVICES SCRUTINY PANEL

# Wednesday, 30th November, 2016

7.00 pm

**Publication date: 22 November 2016** 

#### **Contact**

If you require further information or you would like a copy of this agenda in another format, e.g. large print, please contact Jodie Kloss/Alan Garside in Democracy and Governance on 01923 278376 or by email to <a href="mailto:legalanddemocratic@watford.gov.uk">legalanddemocratic@watford.gov.uk</a>.

Welcome to this meeting. We hope you find these notes useful.

#### Access

Access to the Town Hall after 5.15 pm is via the entrance to the Customer Service Centre from the visitors' car park.

Visitors may park in the staff car park after 4.00 p.m. This is a Pay and Display car park. From 1 April 2016 the flat rate charge is £2.00.

The Committee Rooms are on the first floor of the Town Hall and a lift is available. Induction loops are available in the Committee Rooms and the Council Chamber.

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- Do not use the lifts
- Do not stop to collect personal belongings
- Go to the assembly point at the Pond and wait for further instructions
- Do not re-enter the building until authorised to do so.

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# **Committee Membership**

Councillor T Williams (Chair)
Councillor A Rindl (Vice-Chair)
Councillors S Cavinder, J Dhindsa, K Hastrick, A Joynes and P Kent

# **Agenda**

# Part A - Open to the Public

- 1. Apologies for Absence/ Committee membership
- 2. Disclosures of interest

#### 3. Minutes

The minutes of the meeting held on 8 November 2016 to be submitted and signed.

Copies of the minutes of this meeting are usually available seven working days following the meeting.

(All minutes are available on the Council's website.)

# 4. Waste and Recycling contract with Veolia (Pages 5 - 26)

The Panel will receive a presentation of the Environmental Services Client Manager: Waste, Recycling & Streets. The slides are attached to the agenda.

A background paper to the contract is also included.

### 5. Conclusions and recommendations

The Panel are asked to consider their conclusions and recommendations arising from the presentation.

# 6. OSSP Performance Report Quarter 2 2016-17 (Pages 27 - 48)

Report of the Partnerships and Performance Section Head

The Panel is asked to note and comment on the performance of the identified outsourced service indicators at the end of quarter 2 (2016/17).

# OSSP Overview of Veolia Contract Waste, Recycling, Streetcare, Parks and Open Spaces

### **Background**

In April 2013 the council awarded a contract to Veolia for the provision of its frontline environmental services, the contract commenced in July 2013.

The contract term with Veolia is for an initial 7 years (to 2020) with the option to extend for a further 8 years (to 2028). The contracts value is the councils largest at £6m per annum and designed to offer the council a circa £593k saving on its previous pre contract environmental services budgets.

The services provided through the contract are far reaching and provided directly to all residents in some capacity.

A broad description of services is shown below:

#### **Waste & Recycling**

These services are offered to circa 30,000 low rise properties and 9000 high rise properties and includes:

- Weekly collected dry recycling/commingled collection plastics, cans, tin foil, paper, magazines, directories, tetra pak, aerosols, cardboard, glass bottles and jars
- Fortnightly collected compost collection grass clippings, leaves, prunings, vegetable peelings, tea bags, food leftovers.
- Weekly Refuse collection for items that cannot be recycled.
- On street recycling bins and public bring sites On street recycling bins for public use on public highways (town centre etc) and larger sites available to recycle non kerbside collected items including electrical goods and batteries.
- Clinical waste collection service this service is offered to residents wishing to dispose of sharps/needles and offensive waste (dressings etc).
- Bulky waste collection service

#### **Street Cleansing**

This service provision covers all Watford Borough Council land and also work is undertaken on behalf of Hertfordshire County Council by way of grass cutting and tree maintenance.

The service is scheduled according to need and higher footfall and density areas are cleaned more frequently than outer areas ie Watford town centre is cleaned continuously and shop fronts are cleaned daily. Other cleaning routes are generally carried out weekly.

A broad list of services covered is shown below:

- litter picking
- mechanical sweeping
- hand sweeping
- litterbin emptying
- graffiti removal

- fly tip removal
- high speed road cleansing
- fly poster removal
- leaf fall clearance
- weed spraying

#### Parks & Open Spaces

This service provision covers the maintenance of Watford's parks and open spaces including play areas. Included in the specification is the upkeep of Watford's much loved parks including; Cassiobury and Oxhey Parks. Upkeep of cemetery land, management of allotment sites and closed churchyards are also part of the contract.

A broad list of other services covered is shown below:

- tree maintenance
- seeding and turfing
- verge maintenance
- grass cutting
- planting and upkeep
- field marking and upkeep in sports areas inc cricket grounds

### **Fleet Management**

Through the contract Veolia maintain (servicing MOTs and repair) all fleet and plant that covers all service provision. This includes anything from dustcarts to mowers, away from direct contract fleet provision Veolia also maintain council vehicles. The council have ownership of the vast majority of fleet and plant which are leased back to Veolia through the contract.

### **Contract Key Performance Indicators**

There is a vast amount of contract performance indicators with associated financial impacts for all services. These are reported and monitored consistently to ensure high quality services continue to be provided to the council and its residents.

### **Other reported Performance Indicators**

- Residual household waste KG per household
- Waste recycled and composted % across services
- Waste recycled and composted % Veolia target (kerbside collected)
- Levels of litter %
- Levels of detritus %
- Levels of graffiti %
- Levels of fly-posting %

#### **Contract Management**

For the Council the contract is managed by the Environmental Services client team. The team monitor and manage contract performance against targets, working in partnership

with Veolia to provide high quality services and deliver against the councils corporate objectives.

Alongside day to day management a series of set meetings discussing performance, operational, financial and strategic matters regularly take place:

- Operations/Contract Meeting Monthly
- Contract Finance meeting Monthly
- Strategic Partnership Board Quarterly

### **Customer complaint procedure**

The usual channel for customer contact regarding service requests ie "missed bins" is direct to Veolia on either tel: 0207 567 6900 or email: <a href="mailto:enquires.watford@veolia.com">enquires.watford@veolia.com</a> Each service request will have an associated procedure and rectification period.

Should a problem or case need to be escalated the 2<sup>nd</sup> tier within Veolia at Environmental Manager level would deal with it. If the issue was still not rectified to the customers satisfaction the issue would be escalated to the Senior Contract Manager. Should the issue still not be resolved the case is passed over to the councils Environmental Services Section Heads.

The councils client team will deal with issues directly with customers and Veolia as a matter of course.

# Veolia Contract – Waste and Recycling service overview

Jamie Sells – Section Head Waste,
Recycling & Streetcare



# **Contract Information**

- 7 years (2013 2020) with an option to extend for a further 8 years (2020 -2028)
- Contract value is circa £6m per annum £42m over first term
- Waste and Recycling, Street Cleansing, Parks and Open Spaces
- Fleet Management
- 127 Veolia staff work on the Watford contract





# Waste and Recycling what is involved?

- Service includes: refuse, dry recycling and compost collection
- Clinical waste, bulky waste, bring sites, on street recycling, bin deliveries, education program through schools
- (Schedule 2) commercial waste collections schools, charities, churches





# Waste and Recycling what is involved?

- Operate weekly refuse service in 140litre wheeled bins
- A weekly dry recycling/commingled service in 240litre bins
- Fortnightly compost/food collection in 240 litres bins
- Refuse service costs £1m per annum
- Dry recycling £780k per annum
- Compost/Food service £600k per annum





# Waste and Recycling what is involved?

- Service is far reaching and given to circa 30,000 houses and 10,000 flats
- Total of circa 99500 collections carried out per week that's over 5m per annum
- 14 freighters carry out the collections
- Collecting (in 2015/16) 7806 tonnes of dry recycling, 5903 tonnes of compost and 17,274 tonnes of refuse





# **Waste and Recycling - Disposal**

- Watford Council are the waste collection authority (WCA)
- Hertfordshire County Council (HCC) are the waste disposal authority (WDA)
- HCC direct waste and compost tonnage to applicable sites
- Watford and other WDAs responsible for dry recyclable material disposal and as such make our own arrangements
- As per our contract, when Veolia empty a waste container, ownership of the waste passes to the authority
- The risk and responsibility passes to Veolia
- Upon the waste being delivered to a disposal point, risk and responsibility passes from Veolia to the site operator
- Unless contamination is present and risk will revert back to Veolia





# Waste and Recycling – Disposal routes

- Refuse Direct deliver to Waterdale Transfer Station, Watford
- Shared with other councils
- Can accept 190,000 tonnes of waste per annum
- Waste is then transferred to Bletchley and Buckinghamshire land fill sites
- Also energy recovery facilities in Oxfordshire, Buckinghamshire and North London
- Currently 53% of Watford's waste arising's
- Veolia contract aims to deliver the minimum amount of waste to this area of disposal

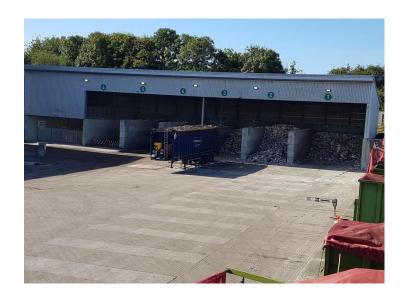






# Waste and Recycling – Disposal routes

- Commingled/Dry recycling Direct deliver Waterdale Transfer Station, Watford
- Shared with Three Rivers Council
- 5 x 40 cubic yard trailers used to transfer material daily to reprocessing site, Pearce Recycling in St Albans
- Currently 23.49% of Watford's waste arising's
- Veolia contract aims to deliver the maximum amount of recycling to this area of disposal







# Waste and Recycling – Disposal routes

- Compost Collection direct deliver to West London Composting
- Commingled food and garden waste collected and transferred commingled to Envar in Cambridge
- Currently 23.67% of Watford's waste stream
- Veolia contract aims to deliver the maximum amount of this stream for disposal







- A Borough wide food waste initiative
- Includes delivery of a kitchen caddy and roll of 52 liners to 30,000 houses
- Option for residents in flats to opt in to the service
- Aiming to make recycling food waste easier
- Compostable sacks were previously not accepted but a move to Envar in Cambridge now allows the use of sacks – that have a seedling logo











#### **Frequently Asked Questions**

#### What can I put in my caddy?

All food waste, including: plate scrapings, eggs and dalpy products, fruit and vegetables, meat, fish and bones, tea bags and corfiee grounds, bread, past and rice. Do not recycle – plastic bags, liquids, oil, plastic food packaging.

#### Why should I recycle my food waste?

Food and garden waste from Watford is made into compost and used on farms as a soil improver - recycling food is good for the environment, and saves money too!

Will the food in my caddy smell?

Not if you empty your caddy regularly. Putting newspaper at the bottom of the caddy will help absorb any additional moisture. Large or messy food items can also be wrapped in a sheet of newspaper and put directly into your green-lidded bin.

#### Can I use plastic bags to line my caddy?

Sorry, no. Plastic bags do not breakdown and cannot be used to make compost. If you use these your green-lidded bin will not be emptied. Please use the complimentary liners we have supplied with your caddy

#### What are the biodegradable liners made of?

The liners may look and feel like plastic bags but they are made from compostable cornstarch. Please store your liners in a cool, dry place.

# Pve run out of liners! Where can I buy new ones? You can buy new liners from Wadford Borough Council offices (Town Hall and Wiggenhall Depot) and most supermarkets. Please make sure the liners have the

Please make sure the liners have the monostable's seedling logo. Alternatively, you can wrap your food waste in kitchen towel or a sheet of newspaper felore recycling. It alwayd yompost at home, should istil use my composter? Yes. If you already compost at home, please keep composting your fruit and vegetable peelings, tee bags

#### composting your fruit and vegetable peeings, tea bag and garden waste. However, cooked food waste and meat/bones/bread products should not go into your home compost bin. Please put these into your greenlidded bin.

#### What do I do If I don't want my caddy?

If you already have a food waste caddy and don't need this one, please contact Veolla Watford on 020 3567 6900 or enquiries.watford@veolia.co.uk to arrange for us to collect It from you.

















- Hope to see a healthy increase in recycling rate
- Continued prompts through social media and campaigns
- Encouragement to residents to continue to buy compostable sacks – available at all supermarkets, town hall, Veolia depot







# Waste and Recycling – Challenges

- We have some great open spaces but we are very much urban in demographic
- Family grouping includes Trafford, Stockport and Hounslow
- Watford has a high density and high transient population
- 25% of dwellings are flats many are high rise
- Lots of HMO's, who takes ownership of waste?
- Relaxation of planning policy commercial properties turned into domestic properties without much heed for waste implications
- Recent times have shown an increase in throw away culture linked with economic growth
- Empty bin syndrome





# Waste and Recycling – Challenges

- Property Growth 17<sup>th</sup> highest population increase in England
- Waste and recycling infrastructure needs to be planned accordingly
- Collections reach a critical mass and additional resource is required at a tipping point
- We work to ensure that each area of services are working at maximum efficiency
- Route optimising and tailoring services to fit
- Working on a waste infrastructure document to deal with Watford's growth ambitions







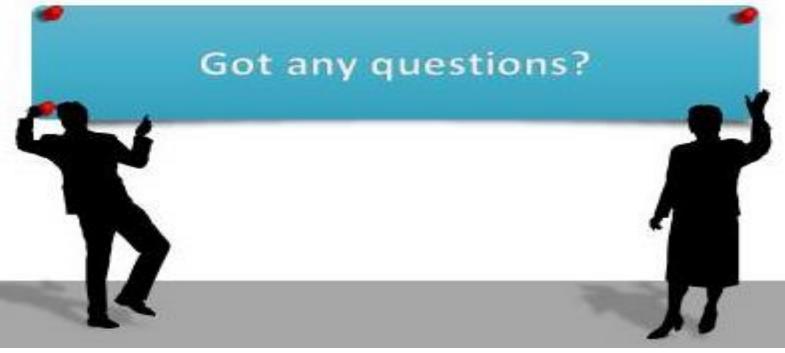


# Waste and Recycling – Upcoming work

- Through early 2017-phase 2 of a Flats project
- Includes further engagement with managing agents/owners to encourage responsible waste disposal
- Introduction of charges for irresponsible disposal ie contamination of recycling bins
- Installation of a robust waste planning policy to manage Watford's property growth including high rise – Future proofing our services
- Introduction of a charge for additional green compost bins
- £35 charge for those properties wishing to use over and above the standard one bin provision











**Report to:** Outsourced Services Scrutiny Panel

**Date of meeting** 30 November 2016

Title: Quarter 2 2016/17: Key Performance Indicator (KPI) Report

### 1.0 **SUMMARY**

- 1.1 Watford BC's Corporate Plan sets out the council's priorities and corporate work programme over a four year period. Underpinning the plan is a suite of key performance indicators (KPIs). These measures support the delivery of good quality services (both internal and external) by highlighting areas of good performance and, more importantly, poor performance. Highlighting poor performance gives the organisation the information required to address these areas and the extent of improvement needed.
- 1.2 The attached report shows the results for the key performance indicators identified for Watford Borough Council's outsourced services for 2016/17. The report shows:
  - o The result for quarter 2 2016/17
  - The results for the previous quarter (quarter 4 2015/16) and for the same quarter in the previous year (quarter 2 2016/17)
  - The target set for 2016/17 and for the quarter. This might be the same or might be different. If different then a profile has been set to indicate what level of performance the indicator should be achieving by the end of quarter 2 if it is to achieve the target set for the year as a whole
  - Whether the indicator result is above or below target (shown by an appropriate arrow) and the variance from target (i.e. how far is it under or over performing). The variance is a percentage figure and a symbol is shown to indicate if the indicator has a positive variance i.e. performing above target a smiley face-, negative variance of 10% or less or an exclamation mark if performance is above 10% variance from target
- 1.3 A significant amount of the data has been presented in chart / graphic format to support analysis of the information provided.
- 1.4 Amicus ITS has been providing service desk support for both Watford Borough Council and Three Rivers District Council since July 2016. Included in this report is an initial KPI for the contract the KPIs will be developed and additional indicators reported to Panel form quarter 3.

#### 2.0 **RECOMMENDATIONS**

2.1 Panel to note and comment on the performance of the identified outsourced service indicators at the end of quarter 2 2016/17 (July to September)

# **Contact Officer:**

For further information please contact:

Kathryn Robson, Partnerships and Performance Section Head ext.: 8077 or kathryn.robson@watford.gov.uk

**Background information** 

3.0

Watford BC regularly collects and monitors performance data for a wide range of its service areas. This is to ensure that services are performing at an acceptable standard. It helps highlight areas of good performance as well as those areas which might require some additional focus to improve performance. This performance data and information is reported to the council's Leadership Team on a regular basis and to Cabinet and either Overview and Scrutiny Committee or Outsourced Services Scrutiny Panel on a quarterly basis.

### 3.1 Watford Borough Council outsourced services

- 3.1.1 Watford BC has a number of outsourced services. Within the contracts associated with these services is a requirement to collect and report performance information to the council to support its role as 'client' or 'commissioner'. The range and scope of this information is defined within each contract and are relevant to the area of service delivery.
- 3.1.2 For 2016/17 performance information relating to the following outsourced contracts were reported to Panel:
  - Veolia
    - Waste and recycling
    - Street cleansing
    - Parks and open spaces
  - SLM
    - Watford Leisure Centre Woodside
    - Watford Leisure Centre Central

- HQ Theatres
  - Watford Colosseum
- Indigo
  - Parking
- Three Rivers District Council (lead authority)
  - Revenues and Benefits
- Watford Borough Council (lead authority)
  - Human Resources
- IT
- o Amicus ITS
- 4.0 **IMPLICATIONS**.
- 4.1 Financial
- 4.1.1 There are no financial implications within this report.
- 4.2 **Legal Issues** (Monitoring Officer)
- 4.2.1 There are no legal implications within this report.

# **Appendices**

Appendix A

WATFORD BOROUGH COUNCIL – MEASURES OF PERFORMANCE - Outsourced Services Quarter 2 2016/17

#### Appendix A

# End of Quarter 2: year 2016/17

Each year, we identify a number of performance indicators that measure our key priorities or where we need to improve our performance.

These measures should support the council deliver high quality outcomes and, through regular monitoring, provide an early indication if performance levels are not being achieved.

Over the next year, additional focus will be given to understanding how Watford BC's performance compares with other organisations to ensure we are maintaining or working towards best performance, including upper quartile where this data is available.

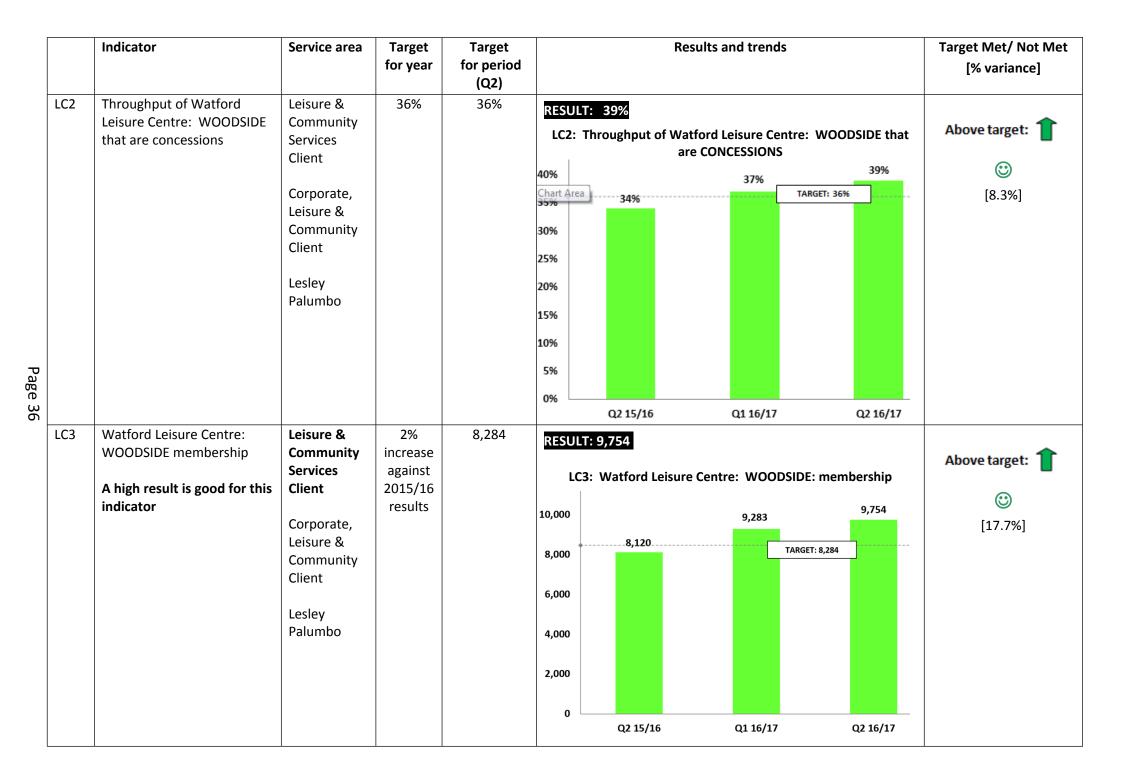
|         |     | Indicator   | Service<br>area   | Target for year | Target<br>for period         |          | Target Met/ Not Met [% variance] |  |   |
|---------|-----|---|---|-----------------|------------------------------|----------|----------------------------------|--|---|
|         |     | ENVIRONMENTAL SERVICES: VI  | <br>FOLIA   |                 | (Q2)                         |          |                                  |  |   |
| Page 30 | ES1 | Residual household waste per household  A low result is good for this indicator | Corporate Strategy & Client Services Environme ntal Services Lesley Palumbo | 465kg           | 118kg<br>236kg<br>cumulative | 124.72kg | 114.49kg                         | per household  119.51kg  TARGET: 118kg | Slightly below target for quarter but on track for year |
|         |     |   |   |                 |                              | Q2 15/16 | Q1 16/17                         | Q2 16/17                               |   |

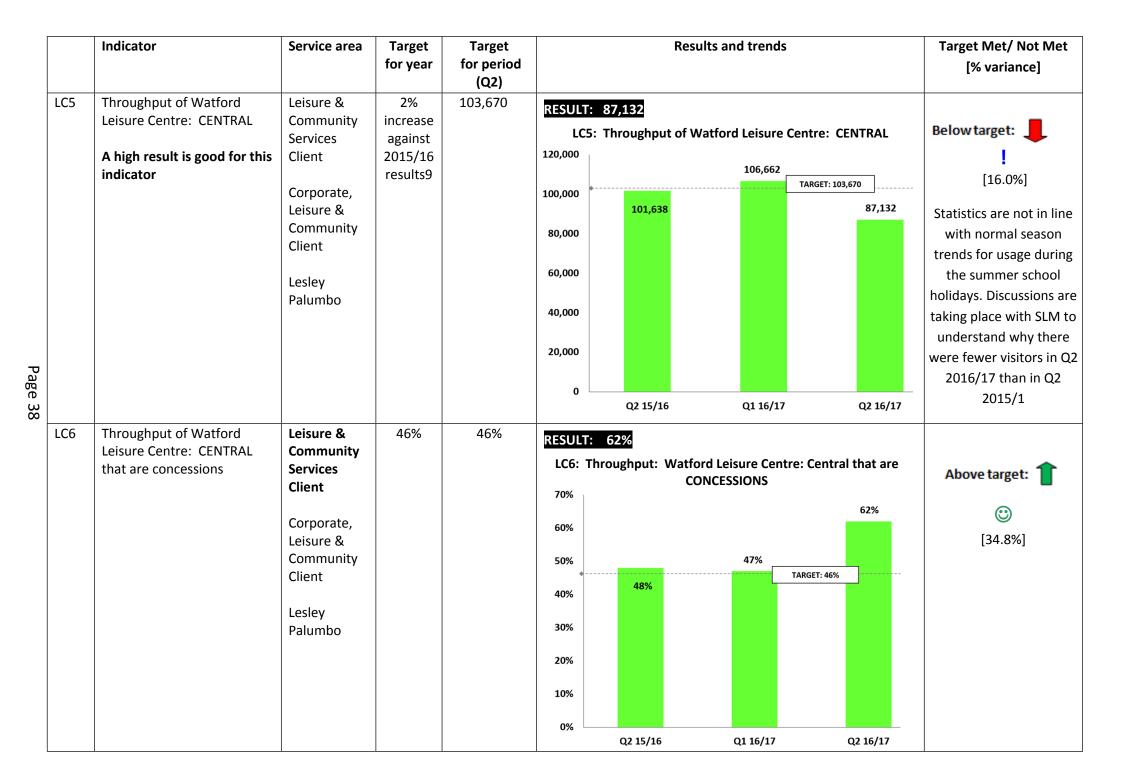
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|     | Indicator  | Service<br>area                                    | Target<br>for year    | Target<br>for period<br>(Q1) | Results and trends   |           |            | Target Met/ Not Met [% variance]        |                                     |
|-----|--|--|-----------------------|------------------------------|--|-----------|------------|---|-------------------------------------|
| ES8 | Waste, Streets and Parks complaints                | Corporate Strategy & Client Services               | Not<br>applicab<br>le | Not<br>applicable            | RESULT: Complaints: 9  ES8: Detritus: waste, streets and parks: complaints |           |            |   | No target is set for this indicator |
|     | Complaints A low result is good for this indicator | Environme<br>ntal<br>Services<br>Lesley<br>Palumbo |                       |                              | 20<br>15<br>10   | 8 6 4 2 0 | 3 3        | waste dry compost streets parks TOTAL 9 |                                     |
|     |  |  |                       |                              | 0  | Q2 15/16  | Q1 1 16/17 | Q2 16/17                                |                                     |

|     | Indicator  | Service area                                 | Target<br>for year          | Target<br>for period<br>(Q2) | Results and trends |                        |              | Target Met/ Not Met [% variance] |                 |          |  |
|-----|--|--|-----------------------------|------------------------------|--------------------|------------------------|--------------|----------------------------------|-----------------|----------|--|
|     | LEISURE AND COMMUNITY: 5   | SLM and HQ TH                                | EATRES                      |                              |                    |                        |              |                                  |                 |          |  |
| LC1 | Throughput of Watford Leisure Centre: WOODSIDE  A high result is good for this | Leisure &<br>Community<br>Services<br>Client | 2% increase against 2015/16 | 218,140                      |                    | T: 210,339 : Throughpu | t of Watford | Leisure 220,260                  |                 |          | Belowtarget:   |
|     | indicator  | Corporate,<br>Leisure &                      | results9                    |                              | 200,000            | 213,863                | ,            |                                  | TARGET: 218,140 | 210,339  | [3.6%]   |
|     |  | Community<br>Client                          |                             |                              | 150,000            |                        |              |                                  |                 |          | Summer 2016/17 was significantly warmer and                              |
|     |  | Lesley<br>Palumbo                            |                             |                              | 100,000            |                        |              |                                  |                 |          | dryer than 2015/16,<br>which is likely to have<br>impacted on attendance |
|     |  |  |                             |                              | 50,000             |                        |              |                                  |                 |          |  |
|     |  |  |                             |                              | 0                  | Q2 15/1                | 6 (          | Q1 1 16/1                        | 7               | Q2 16/17 |  |





|     | Indicator   | Service area                                   | Target<br>for year    | Target<br>for period<br>(Q2) |  |        | Res          | ults and ti                          | rends |      |      | Target Met/ Not Met [% variance]  |
|-----|---|--|-----------------------|------------------------------|--|--------|--------------|--------------------------------------|-------|------|------|---|
| LC8 | Watford Leisure Centre:<br>CENTRAL<br>Number of complaints &<br>compliments | Leisure &<br>Community<br>Services<br>Client   | Not<br>applicab<br>le | Not<br>applicable            | RESULT: Complaints: 30 Compliments: 35  LC8: Watford Leisure Centre: Central: complaints & compliments |        |              | No target is set for this indicator. |       |      |      |   |
|     | C1: Complaints A low result is good for this indicator                      | Corporate,<br>Leisure &<br>Community<br>Client |                       |                              | 60<br>50   | ■ Comp | laints ■ Con | npliments                            |       | 56   |      | The operator has introduced a process where staff actively seek feedback from |
|     | C2: Compliments A high result is good for this indicator                    | Lesley<br>Palumbo                              |                       |                              | 40   | 33     |              | 30                                   | 34    |      |      | users resulting in increased feedback   |
|     |   |  |                       |                              | 20   |        | 22           |                                      |       |      | 20   |   |
|     |   |  |                       |                              | 0  | Q2 1   | .5/16        | Q1 1                                 | 6/17  | Q2 1 | 6/17 |   |

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|     | Indicator                     | Service area               | Target<br>for year    | Target<br>for period<br>(Q2) |  | Resu | ults and trends |                   | Target Met/ Not Met [% variance]           |
|-----|-------------------------------|----------------------------|-----------------------|------------------------------|--|------|-----------------|-------------------|--|
|     | PARKING SERVICES: INDIG       | 0                          |                       |                              | 1  |      |                 |                   | I.   |
| RD1 | Penalty Charge Notices issued | Regeneration & Development | Not<br>Applicab<br>le | Not Applicable               | 6,000<br>5,000<br>4,000<br>3,000<br>2,000<br>1,000 |      | 5,889 Q1 16/17  | 5,824<br>Q2 16/17 | This indicator does not have a target set. |

|   | Indicator   | Service area    | Target<br>for year | Target<br>for period<br>(Q1) | Results and trends                                  | Target Met/ Not Met [% variance] |
|---|---|-----------------|--------------------|------------------------------|---|----------------------------------|
|   | HUMAN RESOURCES: WATFO                            | ORD BOROUGH     | COUNCIL – L        | EAD AUTHORIT                 |   |                                  |
| Н | Sickness absence (working days lost per employee, | HR              | 5 days             | 5 days                       | RESULT: 0.65 days cumulative 6.30 days (cumulative) | Belowtarget:                     |
|   | rolling 12 month rate)                            | Cathy<br>Watson |                    |                              | HR1: Sickness absence 7.00                          | Seion tangen 4                   |
|   | A low result is good for this indicator           |                 |                    |                              | 6.30 days 6.00                                      | [26.0%]                          |
|   |   |                 |                    |                              | 5.00 TARGET: 5 days 4.30 days                       | ]                                |
|   |   |                 |                    |                              | 4.00  |                                  |
|   |   |                 |                    |                              | 3.00  |                                  |
|   |   |                 |                    |                              | 2.00  |                                  |
|   |   |                 |                    |                              | 0.00  |                                  |
|   |   |                 |                    |                              | Sept 15/16 Aug 16/17 Sept 16/1                      | 17                               |